



The Palm Beach County Board of County Commissioners
CRIMINAL JUSTICE COMMISSION
2015 Annual Report



MISSION

The Criminal Justice Commission (CJC) was established by County Ordinance in 1988 to study all aspects of the criminal justice and crime prevention systems within the federal, state, county, municipal and private agencies within the county. This purpose shall include the study of the health and human services and educational systems, among others, as they pertain to criminal justice or crime prevention.

VISION

Cultivate and enrich local criminal justice practice, policy, and program development by serving as a catalyst to bring together criminal justice and related agencies in partnerships

OBJECTIVES

- ★ To provide overall coordination to law enforcement and crime prevention efforts in the county;
- ★ To provide an efficient, cost effective and timely criminal justice system in the county; and
- ★ To affect the reduction of crime in the county on a permanent basis.

CORE VALUES

- ★ An efficient, effective, and timely criminal justice system is vital for the health, safety, and welfare of the County's citizens;

- ★ Crime is best addressed through cooperative efforts that involve both public and private sectors;
- ★ Neutral leadership is the best foundation for examining issues in a fair and independent process (not directed by any single criminal justice agency);
- ★ Decisions made by a consensus of all interested parties is fundamental to unity;
- ★ An open forum for the discussion of issues is imperative for genuine and candid debate;
- ★ Success is more certain when all interested parties have a say in crafting solutions;
- ★ Expertise and experience of local professionals is an invaluable knowledge base to draw upon;
- ★ Successful model programs and national/international trends can benefit local communities; and
- ★ Courage to seek bold innovative approaches produces remarkable results.

The Palm Beach County Criminal Justice Commission (CJC)

The CJC was created by a Palm Beach County Ordinance in 1988. It has 21 public sector members representing local, state, and federal criminal justice and governmental agencies, and 12 private sector business leaders representing the Economic Council of Palm Beach County. *[In March 2016 the CJC Ordinance was amended to reduce the private sector members to 10 and add one member of the Clergy along with updating some of the language.]*

The CJC thrives on challenge. Crime affects everyone in some way. The CJC believes in a holistic approach to addressing the crime problem involving practically every branch of government in collaboration with the private sector and citizens. The CJC has had great success in building partnerships among criminal justice and related agencies. CJC members take their role seriously and dedicate much of their own time and effort toward making the system more effective. Residents of Palm Beach County can be proud that their local officials and private citizens come together on a regular basis to make the local system of justice the best it can be.

The CJC has succeeded in creating partnerships among criminal justice, government, businesses, and community agencies in the County. Uniting public and private forces, the CJC has created community programs, developed and implemented plans for a more efficient criminal justice system, and succeeded in finding new sources of program funds. Through the partnerships it has created, the CJC strives to achieve its ultimate goal – strengthening the criminal justice system in Palm Beach County. The CJC works on a variety of issues that impact the local criminal justice system in different ways, including crime prevention, courts, law enforcement, corrections, reducing costs, and improving effectiveness and efficiency. 2015 members included:

PRIVATE SECTOR

CHAIR, William Kramer*

William Kramer Consulting LLC

VICE CHAIR, Lee Waring*

Seaside National Bank & Trust

TREASURER, Gerald Richman*

Richman, Greer P.A.

George Elmore*

Hardrives of Delray, Inc.

Randolph K. Johnson Sr.*

Communications by Johnson, Inc.

Douglas Duncan*

Roth & Duncan, P.A.

Barbara Cheives*

Converge & Associates Consulting

Barry Krischer

(former State Attorney)
Economic Council

Christina Morrison*

Carmel Commercial Real Estate, Inc.

Joseph Ianno, Jr.

Carlton Fields Jordan Burton

James Barr (resigned October)

Florence Fuller Child Development
Center

Chris Allen (resigned April)

Scott's Miracle-Gro Company

PUBLIC SECTOR

SECRETARY, Dave Aronberg*

State Attorney

Jeffrey Colbath*

Chief Judge

Carey Haughwout*

Public Defender

Ric Bradshaw

Palm Beach County Sheriff

Kathleen J. Kroll

Administrative Juvenile Judge

Priscilla Taylor

County Commissioner

Sharon Bock

Clerk of the Court

Brian Smith

Police Chief's Association

Dave Kerner

Legislative Delegation

Rosalyn Baker*

Florida Dept. of Corrections

Valentin Rodriguez Jr.

League of Cities

Bryan Kummerlan

West Palm Beach Police

Roland Garcia

U.S. Attorney's Office

Michael D'Alonzo

Federal Bureau of Investigation

Robert Shirley

Alcohol, Tobacco, Firearms &
Explosives

John McKenna

Drug Enforcement Administration

Nelson Berrios

Crime Prevention Officers' Assoc.

Chuck Shaw

School Board

Nellie King*

Criminal Defense Lawyers Assoc.

Gregory Starling

Florida Dept. of Juvenile Justice

Duane Little

Florida Dept. of Law Enforcement

AD HOC MEMBER

Robert Avossa*

School District Superintendent

**Signifies also a member of the CJC Executive Committee*

The Full CJC meets the fourth Monday of every month but for the summer months and the Executive Committee meets the second Monday of every month. The committees of the CJC meet according to their schedule, but most meet monthly.

2015 SUCCESSES:

MacArthur Safety & Justice Challenge

Received the Safety and Justice Challenge Planning Grant administered by the MacArthur Foundation, Inc. We were one of twenty sites selected from across the country. The \$150,000 grant is a data-driven exercise that studies the jail population and policies that impact the population. It then identifies ways to reduce the use of the local jail and racial disparities of the population. The end of the planning grant included an application to the MacArthur Foundation to implement system changes and/or programming to address identifiable issues with up to ten million dollars over five years. [*Update: The application was submitted in January 2016 and on March 29th the CJC was notified that it was chosen for another \$150,000 award to continue the project.*]

Citizen's Criminal Justice Academy

The CJC's Citizen's Criminal Justice Academy (CCJA) expanded its cooperative agreement with the Sheriff's Office. In 2015 two academies were hosted back-to-back for a total of 24 weeks of classes. Over 100 local citizens were introduced to the criminal justice system. This is the CJC's largest program of citizen engagement and the largest Academy in the County. Body cameras and juvenile justice garnered the most amount of interest. With a variety of topics including the federal, state, and local agencies, the citizens had an opportunity to learn about many aspects of the system. Surveys were provided and the results show overwhelming favorable response.

Batterers' Intervention Program (BIP) Oversight

In 2012, the Governor and Legislature removed oversight of BIP Programs from the state and put it in the hands of the local authorities. BIP is a mandated court-ordered requirement for every offender convicted of a domestic violence crime. The Courts System Task Force reviewed options for monitoring and certifying the programs. This included researching what other jurisdictions are doing and what vendors exist in the County. The Task Force suggested to the CJC that it be the oversight body and the CJC agreed. A Certification Review Committee (CRC) will be established as a Subcommittee of the Task Force to maintain the list of providers. It is estimated that the fees associated with this process would generate up to \$13,605 in revenue. The CRC will develop standards for certification and a complete application process for vendors to become certified in the County. Its composition and make up would be similar to the Probation Advisory Board or PAB.

CJC Reentry Program Sustainability

The Reentry Program was transferred October 1 to the County's Public Safety, Justice Services Division in order to manage the operations of the program. As the CJC's mission calls for identifying, implementing and piloting programs, this transfer conveys the great success of the program and provides for its viability for sustainment in the future.

Grants

The CJC received \$600,000 in grant funding during 2015. These funds went to the Reentry Program, the Law Enforcement eXchange (LEX) Program, and the MacArthur Safety and Justice Challenge Planning Grant to reduce the jail population.

Domestic Violence Strangulation Training

The CJC members, recognizing the serious nature of domestic violence and the complications involved in these cases, approved funding from the Domestic Violence Trust Fund to be used for a specialized training on strangulation for all sectors of the criminal justice system to improve the arrest and prosecution of these violent criminals. National statistics show that death is more likely in victims of domestic violence where perpetrators use strangulation. A Request for Proposals (RFP) was advertised and a vendor selected. Training is expected to take place in 2017.

CJC STAFF AND OPERATIONS

The Palm Beach County Board of County Commissioners provides funding to staff the CJC along with County Trust Funds collected through criminal court cases and grants.

County officials and business leaders built a unique partnership when they created the CJC. The theory of government and business working as a team to solve the problems of a community was unique. The CJC remains the statewide model for Florida. There are other similar entities, but they differ from the CJC in the areas of inclusion of business leaders and process.

The CJC is now respected as the forum for review of any policy, procedure, program, grant, legislation, or issue that impacts the criminal justice system in the County. Initially the CJC obtained a comprehensive study of the entire criminal justice system in the County. This 1990 study resulted in almost 100 recommendations for improving the cost effectiveness and efficiency of the system. The CJC then created eight (8) task forces, including the Criminal Justice Information System, Corrections, Drug/Alcohol Abuse Prevention, Crime Prevention, Court System, Human Services, Juvenile Justice/Education, and Law Enforcement to assess the recommendations and develop implementation plans. Over the years this committee structure has evolved into its present form.

The CJC has operated through this committee process and invites professionals, citizens, and interested parties from a wide range of disciplines to participate. Over 200 people volunteer their time and talents as shown in this report. The staff listed below, facilitate the various committees and projects, as well as, do the minutes, agendas, research, and behind-the-scenes consensus building.

Michael Rodriguez, Executive Director (*resigned October*)
Damir Kukec, Research and Planning Manager
Katherine Hatos, Senior Criminal Justice Analyst
Rosalind Murray, Criminal Justice Program Development Specialist
Jacquelyn Esposito, Criminal Justice Analyst
Candee Villapando, Criminal Justice Analyst
Allison Orr, Administrative Assistant

Staff transferred October 1 to the Public Safety Department:

Craig Spatara, Criminal Justice Programs Manager
Arlene Griffiths, Senior Criminal Justice Analyst
Shahzia Jackson, Senior Criminal Justice Analyst
Danny Kreshak, Financial Analyst II

On the pages that follow are details of each of these committees or projects and the activities they engaged in during 2015. This also provides a listing of the individual volunteers who gave of their time and talents to work on various topics to improve the criminal justice system. These entries are highlights of the hard work that these members produced, but each topic entailed extensive research and discussion.

The CJC recognizes and appreciates every one of these individuals for their valuable insight, thoughts, and talents and wishes to thank them all for their time.

REENTRY TASK FORCE

PURPOSE

The Reentry Task Force works to reduce crime by implementing a seamless plan of services and supervision developed with each ex-offender, delivered through state and local collaboration, from the time of their entry into prison through their transition, reintegration and aftercare in the community.

2015 ACTIVITIES

- ★ Maintained an automated Ex-Offender Reentry Case Management system called the CJC Reentry Network or RENEW. Palm Beach County is effectively managing and tracking every ex-offender that returns to Palm Beach County through the Florida Department of Corrections (DOC);
- ★ Implemented electronic referrals by the Sheriff's Office to community-based reentry providers using RENEW;
- ★ Selected as one of two sites in the country to implement the Integrated Reentry Employment Strategies (IRES) pilot project;
- ★ Updated the Reentry Task Force five-year strategic plan;
- ★ Assisted facilitation of the Boynton Team of Hope which is an initiative where the Mayor of Boynton Beach and a committee of eight community leaders interview felons who are looking to turn their lives around and help them find employment;
- ★ Facilitated a partnership between the School District and the Florida Department of Corrections to provide two GED Teachers at the Sago Palm Reentry Center;
- ★ Developed and implemented the Back To A Future Juvenile Reentry Initiative which targets moderate to high risk youth returning home from residential commitment;
- ★ Collaborated with the Sheriff's Office and the School District to implement Choice to Change 103 (Life Skills) program for juveniles housed on the 12th Floor of County Jail;
- ★ Developed the Visitation Fact Sheet for families of juveniles on the 12th floor, increasing visitation population by 700%;
- ★ Developed a Social Services Quick Guide for juveniles housed at the County Jail and a transition process to provide reentry services;
- ★ Implemented Pre-Release Hearing Pilot Project in Juvenile Court and introduced the use of the Reentry Checklist;
- ★ Held 1st Juvenile Reentry Workshop for staff/professionals working with inmates returning from prison;
- ★ Held the first Aggression Replacement Training for providers who work with reentry and at-risk youth;
- ★ Developed a reentry mapping project to assist with sustainability plans; and
- ★ Boynton Beach and Palm Beach County joined the City of West Palm Beach as the only jurisdictions that have "Banned the Box" in the County.

EVALUATION

- ★ The RESTORE program is one of seven sites participating in national evaluation of reentry services; and
- ★ The six reentry programs facilitated through the CJC cut 1-year baseline recidivism arrest rates in half.

OUTCOMES/STATISTICS

- ★ 1,033 clients
- ★ 1,276 outreach to people returned to the County from prison;
- ★ 129 outreach to people returned to the County from jail;
- ★ 112 RESTORE Inmates graduated from "Thinking for a Change", a pre-release cognitive change class;
- ★ 86 RESTORE Inmates completed "Change", a pre-release cognitive change class for high risk inmates;
- ★ 147 inmates have completed Victim Impact, a pre-release class facilitated by RESTORE staff; and
- ★ 90 inmates have completed InsideOut Dads, a pre-release parenting class facilitated by RESTORE staff.

RE-ENTRY TASK FORCE MEMBERS

CHAIR, Carey Haughwout
Public Defender

Rosalyn Baker
Circuit Administrator
Florida Dept. of Corrections

Michael Gauger
Chief Deputy, PBC Sherriff's Office

Commissioner Sylvia Moffett
West Palm Beach/League of Cities

Kevin Jones
Assistant to the Mayor
City of West Palm Beach

Priscilla Taylor
County Commissioner

Mary McCarty
Ex-Offender

Jessica Chiappone
Ex-Offender

Anthony Hoskins
Ex-Offender

Dr. Barry Moore
Dean of Educational Services
Palm Beach State College

Dr. Angela Bess
Director, Dept. of Educational
Alternatives, PBC School District

Michelle Dryer
Director of Community
Partnerships, CareerSource

Greg Starling
Chief Probation Officer
Florida Dept. of Juvenile Justice

Chris Irizarry
Executive Director
ICL Brumback Primary Care Clinics

Robert Hendry
Warden, Florida Dept. of
Corrections

Clay Walker
Community Development
Administrator
Florida Dept. of Children and
Families

Joseph Ianno, Jr.
CJC Private Sector Member

Schnelle Tonge
Assistant Public Defender

Sherri Collins
Assistant State Attorney

ADVISORY MEMBERSHIP

Diana Stanley
President and CEO, The Lord's Place

Jessica Hidalgo
Gulfstream Goodwill Industries

Everett McPherson
Assistant Warden, Florida Dept. of
Corrections

Orie Bullard
Director, Riviera Beach Justice
Service Center

Maggie Witherow
Owner, Matthew 25 Ministries

Robert Graham
President and CEO
True Fast Ministries, Inc.

Gail Colletta
President, Florida Action
Committee

Michelle Spangenberg
Director of Case Management
Court Administration

Brenda Oakes
Youth Violence Prevention
Coordinator, PBC Youth Services

Marsha Martino
Executive Director
National Alliance on Mental Illness
(NAMI)

Pam Gionfriddo
CEO, Mental Health Association

Meredith Powers-Lupo
Reentry Specialist
Veteran's Administration

Audrey McDonough
Director of AmeriCorps
Literacy Coalition

Ann Berner
CEO, Southeast Florida Behavioral
Health Network

Nicole Bishop
Director, Justice Services
PBC Department of Public Safety

Ty McCloud
Director, Prison Fellowship

Ronnie Felder
Director, Jay Ministries

Steven Spaulding
Administrative Coordinator, Legal
Aid Society

Joe Speicher
CEO, South County Mental Health
Center

Claudia Tuck
Division Director, PBC Human and
Veteran Services

Alton Taylor
Executive Director and CEO
Drug Abuse Foundation (DAF)

MACARTHUR SAFETY AND JUSTICE CHALLENGE

PURPOSE

The CJC received the Safety and Justice Challenge Planning Grant administered by the MacArthur Foundation, Inc. The CJC was one of twenty (20) sites selected from across the country. The \$150,000 grant is a data-driven exercise that is to study ways to reduce the use of the local jail and racial disparities. At the end of the planning grant in early 2016, an application was submitted to the MacArthur Foundation to implement system changes and/or programming to address identifiable issues with up to ten million dollars in funding possible over a five-year period. [Update: The application was submitted in January 2016 and on March 29th the CJC was notified that it was chosen for another \$150,000 award to continue the project.]

2015 ACTIVITIES

The grant included funds to hire two professional staffers to gather and analyze data, work with the MacArthur designated project coordinators, and facilitate the planning meetings. Extensive resources were expended to this project by the CJC's Research and Planning Unit. This included an initial review of MacArthur Foundation Implementation Grant "Aggregate Data Table" and the acquisition of data maintained by the Clerk and Comptroller. Significant coding and validation testing of the specialized coding were conducted leading up to the preparation of the "Aggregate Data Tables". The full extent of the work will be published in a full report in fiscal year 2016. Lessons learned by ready access to jail booking data (BIRS) has provided staff with a significant opportunity to develop a unique capacity to inform the development of policy and respond to similar challenges like those presented by the MacArthur Foundation.

MEDIA COVERAGE

The CJC held a Press Conference for the announcement of the \$150,000 award which included Sheriff Ric Bradshaw, Palm Beach County Mayor Shelley Vana, Chief Judge Jeffery Colbath and many of the key players. The press conference was covered by two local newspapers and a local television station. The MacArthur Foundation was delighted with the results of the local effort. Staff worked with their national media firm.

Several members of the project met with the Palm Beach Post Editorial Board to educate the media about the project with the hope of spreading the word throughout the County. Participants included Chief Judge Jeffrey Colbath, Public Defender Carey Haughwout, Chief of Police for the City of West Palm Beach Bryan Kummerlan, and State Attorney Dave Aronberg. The resulting editorial highlighted the positive outcomes for the citizens of the County that would occur if the County was awarded the implementation grant. It highlighted the areas of collaboration and support. It was an overwhelmingly positive editorial story that garnered several other positive news stories for the CJC.

FIVE STRATEGIES IDENTIFIED FOR IMPLEMENTATION IF GRANT AWARDED:

1. Implementation of a **Frequent Users Systems Engagement (FUSE)** project to provide front-loaded intensive services for high-need repetitively confined individuals. Funds will be used to enlist the expertise of the Corporation for Supportive Housing to facilitate implementation, as well as, offset costs associated with support services through the Southeast Florida Behavioral Health Network;
2. Implementation of a pretrial risk assessment and enhanced court process to: 1) increase the pretrial release rate; and 2) expedite release for eligible defendants. Funds will be used for training and for additional staff;
3. Implementation of alternative sanctions for technical violators of misdemeanor probation;
4. Implementation of **Operation Fresh Start** to dismiss outstanding open warrants for non-violent misdemeanor offenders that have remained crime free; and
5. Implementation of a special docket for many defendants charged with driving with suspended (DUS) license to restore the licenses and divert these individuals from prosecution. These cases account for over 35% of the local court docket and thousands of jail days annually.

TWO SUPPORTIVE STRATEGIES IDENTIFIED IF GRANT AWARDED:

1. Implementation of Study Circles which is a project designed to facilitate discussions to improve relations between law enforcement and communities of color; and
2. Implementation of an improved data collection process to accurately measure the impact of strategies on the jail population and racial disparity.

Jeffrey Colbath
Chief Judge

Major Alfonso Starling
PBC Sheriff's Office

Nicole Bishop
Director, Justice Services Division
PBC Department of Public Safety

Dave Aronberg
State Attorney

Bryan Kummerlan
West Palm Beach Police Chief

Jenise Link
Manager, Court Services
Justice Services Division
PBC Department of Public Safety

Carey Haughwout
Public Defender

Daniel Gibson
Chief Program Officer
The Lord's Place

Ric Bradshaw
PBC Sheriff

Mike Edmondson
Executive Assistant to the State
Attorney

Federico Forero
Office Manager
Professional Probation Services, Inc.

Rosalyn Baker
Circuit Administrator
Florida Dept. of Corrections

Jennifer Loyless
Program Coordinator
Public Defender's Office

Jeanette Marshall
CJC, Grand Funded Professional

Michael Gauger
Chief Deputy, PBC Sheriff's Office

Michelle Spangenberg
Director of Case Management
Court Administration

Albert Winkler
CJC, Grant Funded Professional

LAW ENFORCEMENT PLANNING COUNCIL (LEPC)

PURPOSE

The Law Enforcement Planning Council (LEPC) is composed of representatives from over 50 local, state, and federal agencies that meet monthly to provide a forum for the coordination, research and evaluation of law enforcement activities within Palm Beach County.

2015 ACTIVITIES

- ★ Supported the Revised Child Abuse Protective Investigations Protocol;
- ★ Received an update from PBSO Crime Lab about the DNA Direct Initiative implemented as a result of the LEPC DNA Work Group to reduce the backlog of DNA cases;
- ★ Facilitated the FBI Active Shooter Presentation for command staff throughout the county. Sessions were held in Palm Beach Gardens, West Palm Beach, and Boca Raton police departments;
- ★ Received ongoing legislative updates from Palm Beach County Legislative Affairs;
- ★ Heard from the Mobile Crisis Unit to provide alternatives to Baker Act and offer support for law enforcement at crisis scenes;
- ★ Heard from Alzheimer's Community Care about the Lost on Foot program and resources for families;
- ★ Heard from Florida Department of Health regarding collaboration with law enforcement to address unlicensed medical practice;
- ★ Continued implementation and support for the **LAW ENFORCEMENT eXCHANGE (LEX)**;
 - LEX is a countywide data-sharing program to aid law enforcement with tactical and investigative support by sharing information generated by PBC law enforcement agencies' Record Management Systems (RMS). This includes incident reports, investigative reports, field interviews, person's reports and any other data stored by the agency;

- In 2015 LEX saw a steady increase in the number of users and unique logins meaning that local law enforcement is accessing the system to help solve crimes in their jurisdictions and be informed of important intelligence information;
- LEX upgraded their system to 3.1 in November of 2015. LEX 3.1 now allows all Palm Beach County contributed RMS data to be queried from one global search tool in LEX. In addition, LEX is now “**taking intelligence to the officers**” by allowing the users to go to the LEX subscription application and choose a crime type; subscribe to the crime type where they will receive an email notifying them when their crime type bulletin has been posted in LEX;
- Trained over 1,000 users county-wide;
- 11 of the 25 local law enforcement agencies contribute data including:
 - Boca Raton
 - Palm Beach Gardens
 - Jupiter
 - Juno Beach
 - West Palm Beach
 - Delray Beach
 - Lantana
 - Palm Beach
 - North Palm Beach
 - Riviera Beach
 - Atlantis
- Agencies that are in the implementation stage include:
 - Tequesta
 - Highland Beach
 - Boynton Beach
- Agencies expected to be added in the future:
 - Ocean Ridge
 - Palm Springs
 - Palm Beach County Sheriff’s Office
 - Palm Beach Shores
- ★ Continued to support the **Law Enforcement Work Group on Youth Violence**:
 - The Work Group is a court component of the Youth Violence Prevention Project. The members work collaboratively to produce protocols, initiatives, and training to reduce youth violence. Members include representatives of: Palm Beach County Sheriff’s Office (Violent Crimes Task Force, Firearms Investigative Unit, and Gang Prevention Unit), the State Attorney’s Office, the Bureau of Alcohol, Tobacco, Firearms & Explosives (ATF), Palm Beach County Substance Awareness Coalition, and the Boynton Beach, Riviera Beach, Palm Beach County School District and West Palm Beach Police Departments. The Work Group is co-chaired by Captain Jeff Andrews of PBSO and Assistant Chief Vanessa Snow of Boynton Beach;
 - Supported Gang Resistance Education and Training (G.R.E.A.T.) which is an evidenced-based program that assists in building better relationships between the community and law enforcement;
 - Funded the DNA youth crime gun program; and
 - Continued participation in the BrassTRAX firearms identification program;
- ★ Continued to support the **Rapid Response Team (RRT)** which was developed in 1995 to facilitate interagency cooperation and collaboration for serious crimes against children. A RRT is activated when there is an unexpected death or potentially life threatening injury to a child under 13 years of age (includes physical abuse, drowning, murder/suicide or co-sleeping, does not include any vehicle crashes unless neglect is suspected), sexual battery of a child under 13 within the past 24 hours that involves serious bodily injury, and any multiple victim/suspect child abuse cases.
 - Members of RRT include representatives from: State Attorney’s Office, Medical Examiner’s Office, Florida Department of Children & Families, Child Protection Team, Palm Beach County Sheriff’s Office

Special Investigations Division Crimes against Children, and local law enforcement (depending on the case list);

- The RRT meets quarterly to review these cases and identify areas for improved response.

LAW ENFORCEMENT PLANNING COUNCIL

Local Members

CHAIRMAN, Director Kirk Blouin
Palm Beach

VICE CHAIRMAN, Chief Brian Smith
Juno Beach

Chief Robert Mangold
Atlantis

Chief Daniel Alexander
Boca Raton

Chief Jeffery Katz
Boynton Beach

Chief Jeff Goldman
Delray Beach

Director Michael Porath
Greenacres

Chief Garrett Ward
Gulf Stream

Chief Craig Hartmann
Highland Beach

Chief Frank Kitzerow
Jupiter

Chief John Pruitt
Jupiter Inlet Colony

Chief Wes Smith
Lake Clarke Shores

Chief Sean Scheller
Lantana

Chief Carmen Mattox
Manalapan

Chief Richard Jenkins
North Palm Beach

Chief Hal Hutchins
Ocean Ridge

Chief Larry Leon
PBC School District

Chief Stephen Stepp
Palm Beach Gardens

Chief Duncan Young
Palm Beach Shores

Chief Clarence Williams, III
Riviera Beach

Chief Thomas Ceccarelli
Palm Springs

Chief Carl Webb
South Palm Beach

Chief Christopher Elg
Tequesta

Chief Bryan Kummerlen
West Palm Beach

Sheriff Ric Bradshaw
PBC Sheriff's Office

Chief Charles Lowe
FAU

Major Luis Ramil
Florida Highway Patrol

Troy Walker
Special Agent in Charge or
Duane Little
Resident Agent in Charge
Florida Dept. of Law Enforcement

Bill Fraser
Chief Investigator
State Attorney's Office

Major Camille Soverel
Florida Fish & Wildlife Commission

Lt. Anthony Stafford
State Fire Marshall's Office

Captain Rodney Tilley
Florida Alcoholic Beverages &
Tobacco

FEDERAL MEMBERS

Michael D'Alonzo
Assistant Special Agent in Charge
Federal Bureau of Investigation

John McKenna
Assistant Special Agent in Charge
Drug Enforcement Administration

Edward (Eddie) Thompson
Assistant Special Agent in Charge
U.S. Immigration & Customs

Robert Shirley
Acting Resident Agent in Charge
Alcohol, Tobacco, Firearms &
Explosives

Glen Wilner
Assistant Chief, U.S. Marshals

Robert Pearce
Resident Agent in Charge
U.S. Secret Service

Ellie Michaud
Supervisory Special Agent IRS

Pete Garcia
Assistant Federal Security Director
Transportation Security Admin.

Xavier Morales
Patrol Agent in Charge
U.S. Border Patrol

Jeff Himmel
Assistant Special Agent in Charge
U.S. Department of Labor

ADVISORY MEMBERS (Non-voting)

Director Larry Schroeder
Criminal Justice Institute/ PBSC

Dr. Michael Bell
PBC Medical Examiner

Rolando Garcia
Deputy Chief U.S. Attorney

Dave Aronberg
State Attorney

THE COURTS SYSTEM TASK FORCE

PURPOSE

The Courts System Task Force meets monthly to identify, research, and make recommendations to the CJC on issues that affect the efficiency, cost effectiveness, and timeliness of the court process.

2015 ACTIVITIES

The Court Systems Task Force's main topic for the 2015 was the Batterer's Intervention Program (BIP). In 2012, the Governor and Legislature removed oversight of this important program from the state and put it in the hands of the local authorities. BIP is a mandated court-ordered requirement for every offender convicted of a domestic violence crime. The Task Force directed CJC staff to conduct the following research to guide their efforts:

- ★ Compiled and provided analysis of current BIP Providers in the County and other court sanctioned interventions;
- ★ Researched the subject matter experts in several judicial circuits and obtained information on their course of action and learned that most opted to do no proactive program to monitor and certify the programs;
- ★ Prepared a Request For Proposal (RFP); and
- ★ Provided the members with options for moving forward.

The Chief Judge in October suggested that oversight of the program be done by the CJC and the CJC agreed. In 2016 the Task Force will work to revise the Administrative Order and establish a subcommittee to review and certify Batterer's Intervention Providers.

CHAIR, Nellie King

Criminal Defense Lawyers Assoc.

Judge Caroline Shepherd

First Appearances/Adult Drug Court
Criminal Justice Complex

Ade Griffin, Esq.

Regional Criminal Conflict Counsel

Judge John Kastrenakes

Criminal Division

Judge Leonard Hanser

Administrative Judge
County Criminal

Yasmin Rivera

Florida Dept. of Corrections

Barbara Dawicke/Dorie Tyng

Court Administration

Captain Ed Jablonski

PBC Sheriff's Office
Court Services

Rev. Clarence S. Ellington, Jr.

PBC Sheriff's Office

Chief Christopher Elg

Tequesta Police Department

Nicole Bishop

Director, Justice Services
PBC Department of Public Safety

Michelle Spangenberg

Director of Case Management
Court Administration

Daniel Eisenger

Public Defender's Office

Jenise Link

Manager, Court Services
PBC Department of Public Safety

Louis Tomeo

Director Criminal Court Services
Clerk & Comptroller

Gregory Starling

Florida Dept. of Juvenile Justice

Al Johnson

State Attorney's Office

THE BEHAVIORAL HEALTH TASK FORCE

PURPOSE

The Task Force was identified as a CJC priority at the 2015 Annual Planning Meeting. The Task Force was asked to develop and ensure practices and processes for decreasing arrest and system contact of persons with mental illness and/or substance use disorders, while increasing access to timely, effective, and efficient treatment.

2015 ACTIVITIES

The Task Force met three times in 2015, the subcommittees which consist of Data, Protocol, and Advocacy met over a dozen times in 2015. The efforts of this committee took a back seat to the MacArthur Foundation Grant as many of the same people serve in both capacities. The committee is attempting to regain its footing in 2016. A work plan was completed and approved by the Task Force.

CO-CHAIR, Carey Haughwout
Public Defender

Dr. Karen Dodge
Hanley Center

Nicole Saunders
Director, Justice Services
PBC Public Safety Dept.

CO-CHAIR, Dave Aronberg
State Attorney

Capt. Pat Kenny
PBC Sheriff's Office

Michelle Spangenberg
Court Administration

Chief Deputy Michael Gauger
Palm Beach County Sheriff's Office

Jennifer Loyless
Public Defender's Office

Dr. Joseph Speicher
Chief Executive Officer
South County Mental Health Center

Clay Walker, Director
Florida Dept. of Children and
Families
Substance Abuse and Mental
Health Program Office,

Judge James Martz
Circuit Court, Criminal Division
Criminal Justice Complex

Alton Taylor
Drug Abuse Foundation of PBC

Dr. Linda De Piano
Chief Executive Officer
Oakwood Center of the Palm
Beaches, Inc.

Elizabeth Parker
State Attorney's Office

Jenise Link
Manager, Court Services
PBC Public Safety Dept.

Meghan Rappatta
Magellan Health Services

Michelle Woodside (invited)
Program Director
Transformations Treatment Center

Mary Quinlan
Court Administration

CORRECTIONS TASK FORCE/PUBLIC SAFETY COORDINATING COUNCIL

PURPOSE

The Corrections Task Force monitors the County's jail population and makes recommendations to achieve the efficient use of the County's limited jail beds. It meets the requirements of Florida Statute 951.26 which requires Counties to create Public Safety Coordinating Councils for the same purpose.

2015 ACTIVITIES

- ★ Obtained and analyzed data estimating the number of homeless people admitted to the PBC jail between January 1, 2009 and December 31, 2013;
 - Results were provided to Judge Caroline Shepherd's homeless court initiative
 - Analysis is a subcomponent of MacArthur Safety and Justice Challenge jail population study
- ★ **12th Floor Jail Population Subcommittee:**
 - Formed in 2014 to address the question of whether there has been an increase in the juvenile population on the 12th floor; and if yes, what are the reasons for the increase;
 - Collected data from the Florida Department of Juvenile Justice, State Attorney's Office, Public Defender's Office, and Palm Beach County Sheriff's Office;
 - Used Florida Department of Law Enforcement data services;
 - Data to date shows that there has been an increase in the juvenile population;
 - Data collection and analysis continues for the purpose of identifying the specific reasons for the increase;
 - Toured, along with the Criminal Justice Mental Health and Substance Abuse Committee on Juvenile Populations, the facility and interacted with the juvenile inmates;
- ★ Heard from the Southeast Florida Behavioral Health Network (SFBHN), to address concerns following the closure of the Comprehensive Alcoholism Rehabilitative Program (CARP);

- ★ Heard from Florida Department of Juvenile Justice Secretary Christina Daly in August to address concerns with the Palm Beach Juvenile Facility conditions and eventual closing. The issue was brought to the committee by PBC Mayor Shelley Vana;
- ★ Addressed possible impact of the bill merging Marchman Act and Baker Act with discussions led by Alton Taylor (Drug Abuse Foundation Director) and Ann Berner (SFBHN Director); and
- ★ Addressed the Palm Beach Association of Criminal Defense Lawyers' (PBACDL) concerns on the conditions within the PBC jails with discussion led by Kai Li Fouts (PBACDL President) and Richard Lubin (PBADCL member).

CHAIR, Douglas Duncan
Roth and Duncan, P.A.

Brian Fernandes
Chief Assistant State Attorney

**Judge Joseph Marx or
Judge Caroline Shepherd**
First Appearances
Criminal Justice Complex

VICE CHAIR, Major Alfonso Starling
PBC Sheriff's Office

Judge Leonard Hanser
County Court, Criminal Division

Rosalyn Baker
Circuit Administrator
Florida Dept. of Corrections

Judge John Kastrenakes
Circuit Court, Criminal Division

James Smigel
West Palm Beach Police Department
Law Enforcement Planning Council
Association Appointment

Paulette Burdick
County Commissioner

Jenise Link, Manager, Court Services
PBC Justice Services

Tommy Richards, President
Palm Beach Bail Bond Association

Glenny Cueto
Assistant Director of Operations
Professional Probation Services, Inc.

Brandy Macaluso
Coordinator of Victim Services
Coalition for Independent Living
Options, Inc.

Alton Taylor
Executive Director & CEO
Drug Abuse Foundation

Michelle Dryer
Workforce Alliance, Inc.

Louis Tomeo
Director Criminal Court Services
Clerk & Comptroller

Barbara White
Chief Assistant Public Defender

PROBATION ADVISORY BOARD

PURPOSE

The Board of County Commissioners contracts with a private vendor for misdemeanor (county court) probation services in Palm Beach County. The current misdemeanor probation service provider is Professional Probation Services, Inc., (PPS).

The County Commission directed the CJC to monitor this contract. The CJC created the Probation Advisory Board (PAB) to provide continuing oversight and to ensure compliance with the contract. As part of monitoring the contract, the PAB conducts annual programmatic review of misdemeanor probation operations and services, which includes an overview of all clients' socio-demographic characteristics and random case file audit on selected offender files from all of the service provider's offices. The review focuses on the accuracy, timeliness, quality, and contract compliance in providing services to misdemeanor offenders in Palm Beach County. The report is presented to the CJC and the County Commission.

2015 ACTIVITIES

- ★ Reviewed and studied a number of crucial issues concerning the daily operation of county criminal court including, the use of electronic monitoring, implementing a payment plan for misdemeanor probation offenders, providing an option in violation of probation warrants for the offender to appear in court rather than being "booked" into the county jail, and the possible implementation of an alternatives sanction process for violation of probation hearings;
- ★ Prepared and adopted a review framework for the service of misdemeanor probation in Palm Beach County;
- ★ Completed an extensive review of the contracted services provided by Professional Probation Services and presented the results to the PAB which recommended renewal and the CJC approved;

- ★ Based on the findings of the review and the recommendation of the PAB and CJC, the PBC Purchasing Department renewed the first option under the contract for another year;
- ★ Implemented a payment plan for misdemeanor offenders, including probationers; and
- ★ Implemented an alternative sanctions process for alleged probation violations.

CHAIR, Judge Leonard Hanser, Administrative Judge, County Criminal

Rosalyn Baker, Circuit Administrator, Florida Department of Corrections

Steven A. Cohen, Esquire, P.A.

Adrienne Ellis, Chief of County Court, State Attorney’s Office

Nicole Garcia, U. S. Probation

John Rivera, Chief of County Court, Public Defender’s Office

Louis Tomeo, Director Criminal Court Services, Clerk & Comptroller

PROGRAM MONITORING AND EVALUATION SUBCOMMITTEE

PURPOSE

The purpose of the Program Monitoring and Evaluation Subcommittee (PME) is to monitor and report on the performance of programs created and/or funded by the CJC. This work is intended to help facilitate discussion and efforts to improve programs under the auspices of the CJC. The Subcommittee directs monitoring and evaluation activities conducted by Commission staff on behalf of the full Commission.

2015 ACTIVITIES

The Subcommittee continued to monitor and evaluate local criminal justice programs and policies funded by the Criminal Justice Commission. The following programs were monitored during the fiscal year:

- ★ Law Enforcement eXchange (LEX)
- ★ Delinquency Drug Court
- ★ Adult Pre-trial Drug Court
- ★ Civil Drug Court
- ★ Sago Palm Adult Reentry
- ★ Community Adult Reentry
- ★ Back To A Future Juvenile Reentry
- ★ Professional Probation Services (county contracted misdemeanor probation provider)

The full report for fiscal year 2014 was presented at the annual planning meeting on February 23, 2015 for consideration and discussion. It was helpful with informing the decision-making process to determine priorities for fiscal year 2016. In addition the fiscal year 2015 report was presented at the annual planning meeting on February 22, 2016 which helped inform fiscal year 2017 priorities.

The Subcommittee also participated and cooperated in the completion of a routine technical audit by the Florida Department of Law Enforcement related to computerized criminal history (CCH) used to compile recidivism data for the Subcommittee. The audit resulted in two minor findings which were resolved by CJC and Palm Beach County’s Information Systems Services staff.

CHAIR, Nellie King
Criminal Defense Lawyers’ Assoc.

Alan Johnson
State Attorney’s Office

James Barr
CJC Private Sector Member

Lee Waring
CJC Vice Chairman

Carey Haughwout
Public Defender

Chuck Shaw
PBC School Board

The CJC budget for the 2015 fiscal year was approximately 3.5 million dollars. This included funding from *ad valorem*, trust funds, and formula and competitive grants. From the total budget, the majority (72%) of the funds were invested in direct services either for law enforcement investigative purposes or programming designed to change the behavior of offenders or at risk youth.

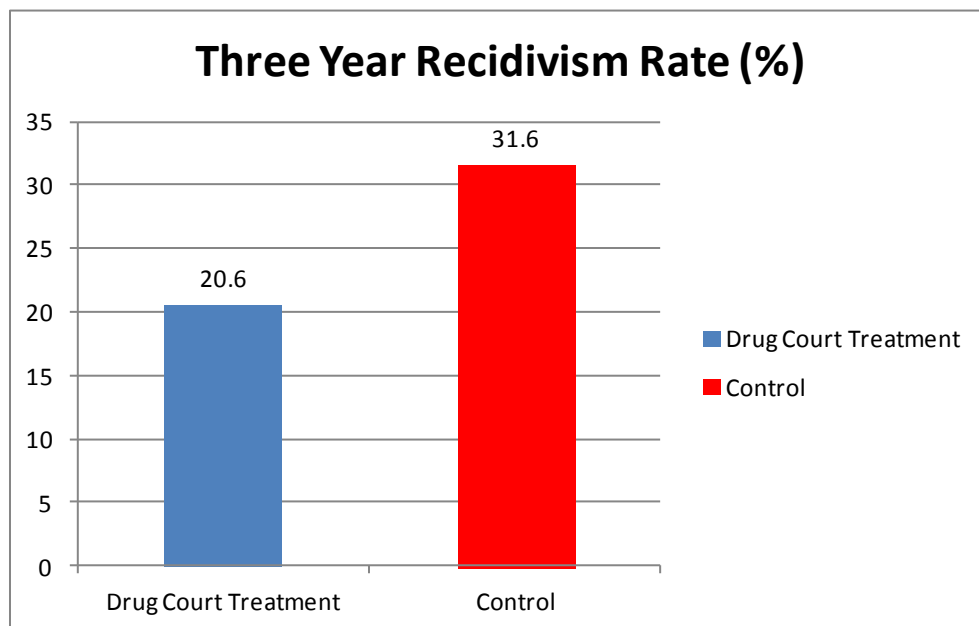
The Subcommittee asked program providers to provide us with their total operating budgets so that we can estimate how much of the overall program budgets were funded by the CJC. We collected this information with the implementation of a service provider survey or contract template which asks each program to list total program budgets. Using these results we estimate that in 2015 the CJC funded approximately 71% of the total budget for all of the programs evaluated by the Subcommittee.

Control Studies

The Criminal Justice Commission has completed two different studies that examined program effectiveness by using a quasi-experiment method which compares outcomes between a program/treatment group with a control group (or a comparison group that illustrates “business as usual”). Propensity score matching was used to develop a control group which contains a unique group of individuals who are very similar with the program/treatment group with the exception that they did not participate in programming/treatment. We did this for Pre-Trial Adult Drug Court and the County’s Reentry Program called “RESTORE”.

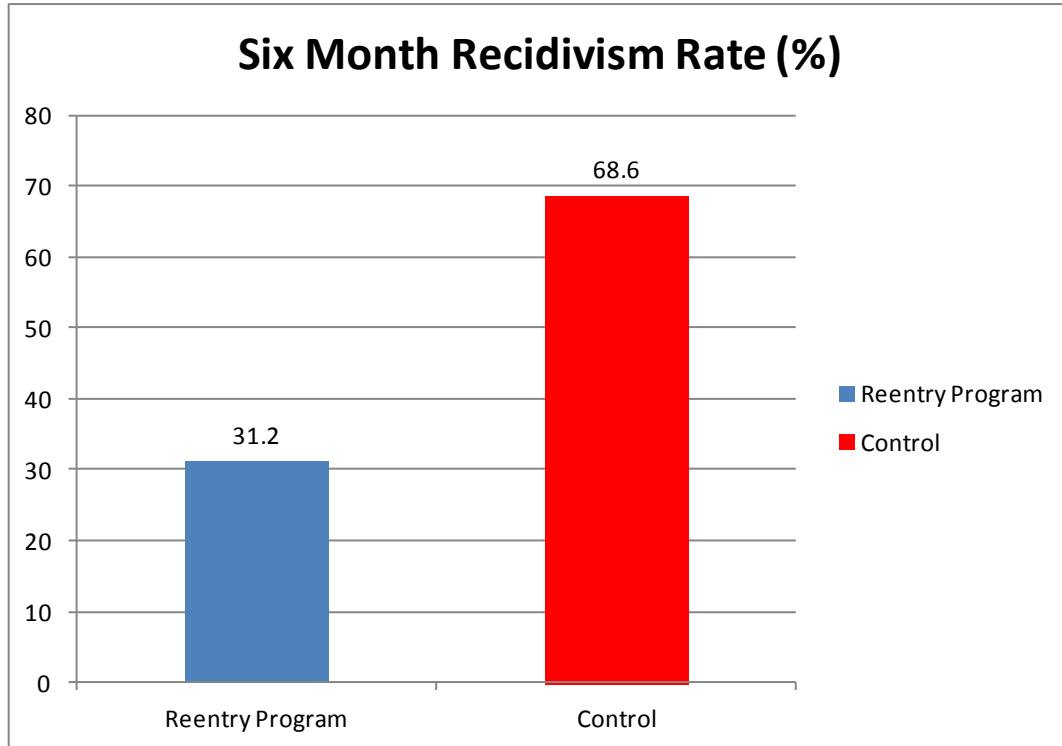
Pre-Trial Adult Drug Court

We completed a study that examined the difference in recidivism outcomes for 2,278 drug court participants with a control group of 1,559 individuals. When comparing the 3 year recidivism rate between the treatment group (20.6 %) and the control group (31.6 %) we found that the treatment group was 10.9 % lower (effect size) than the control group. This can also be reported as a relative reduction of 34.6 %. Recidivism is defined as arrested and convicted for all felony and misdemeanor offense types. **Source:** Damir Kukec, Adult Pre-trial Drug Court: Outcome Evaluation, presented at Annual Planning Meeting February 24, 2014.



Palm Beach County Reentry

We commissioned a study that examined the difference in recidivism outcomes for 64 RESTORE reentry program participants with a control group of 442 individuals. When University of South Florida studies the RESTORE program (the County's new reentry program), they found that when comparing the six month recidivism rate between the treatment group (31.2 %) and comparison group (68.6 %), the treatment group was 37% lower (effect size) than the control group. This can also be reported as a relative reduction of -55%. Recidivism in this study is defined as a new arrest within six months after release. **Source:** Petrilu et al, Evaluation of Palm Beach County Reentry Programs: Final Report. University of South Florida. July 31, 2013. page 14.

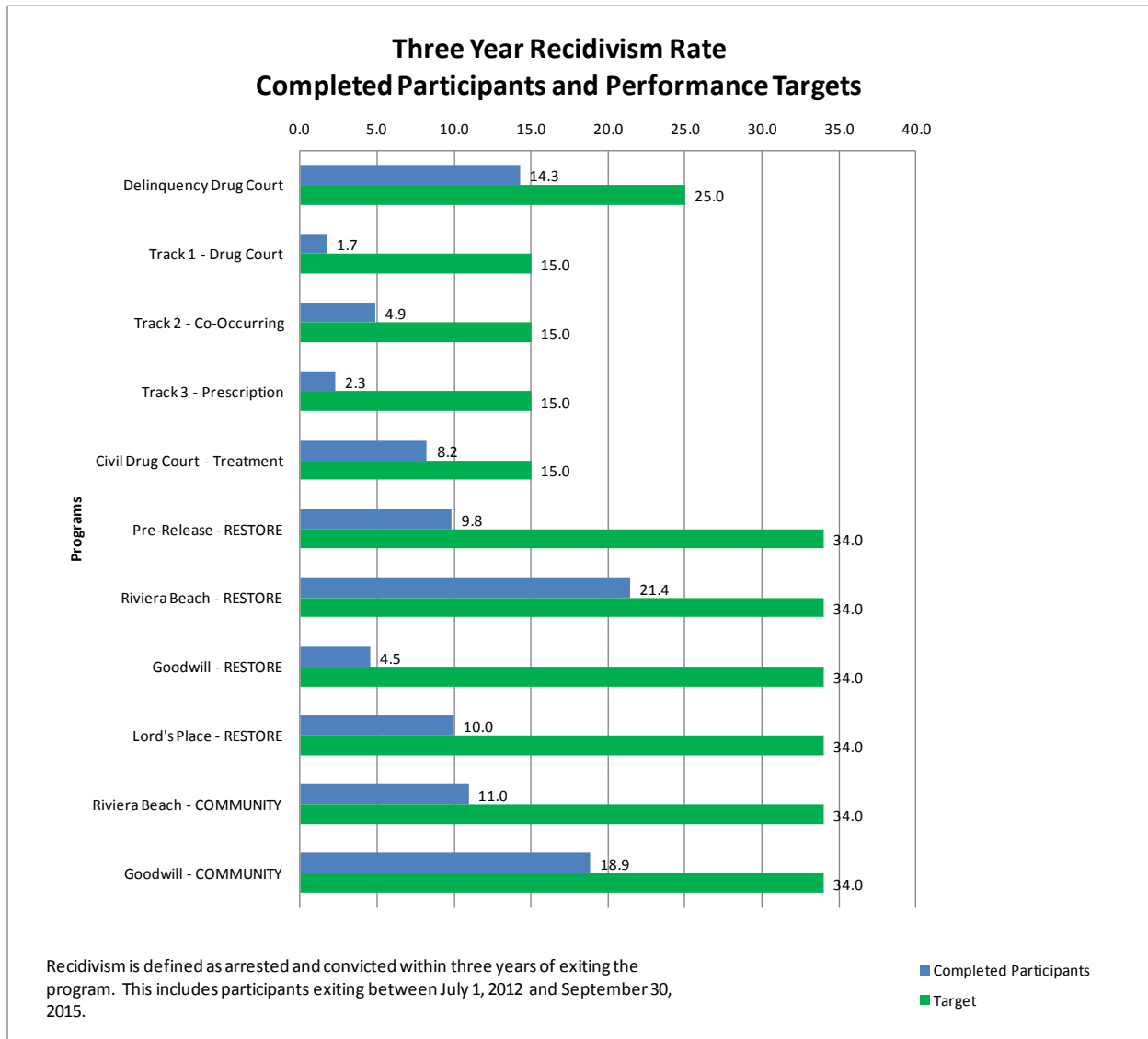


The Subcommittee's report focused on outcomes at the individual participant level and included data on the number of participants served, the average daily participant counts, participant completion rate, and the three year recidivism rate for those participants who successfully exit programming. Overall, the results indicate that all but one of the key performance indicators show an improvement when compared to the previous reporting fiscal year.

Key Findings of the Fiscal Year 2015 Most Recent Report:

- 11 out of 18 (61%) of the reporting programs either met or exceeded their target number of participants served during fiscal year 2015. Compared to last fiscal year 2014, the percentage of programs that met their targets fell from 73% (16 out of 22) to 61%.
- 67% (12 out of 18) of the programs met their average daily population target for fiscal year 2015. When compared to last fiscal year, there was an increase from 60% (13 out of 22) in fiscal year 2014 to 67% in fiscal year 2015.

- One-half (50% or 9 out of 18) of programs met their successful completion target rate in fiscal year 2015. This represents an increase when compared to fiscal year 2014, when only 42% of the reporting programs either met or exceeded their completion rate target (8 out of 19).
- The vast majority (94%) of reporting programs exceeded their three year recidivism rate target in fiscal year 2015 (17 out of 18). Programs reported similar levels in fiscal year 2014 when 90% (19 out of 21) programs exceeded their three year recidivism rate targets.



The above chart shows that the majority of programs funded by the Criminal Justice Commission in 2015 met their program targets. Track 1 – Adult Drug Court reported the lowest recidivism rate when compared to the pre-defined three year recidivism rate target. The City of Riviera Beach RESTORE Reentry program reported the highest three year rate of recidivism; albeit, the rate was still much less (21.4%) than the pre-defined target (34%).

Participants ordered to Civil Drug Court treatment reported the highest completion rate (96%), followed by Riviera Beach (RESTORE) reentry program which reported a 75% completion rate. However, local jail reentry programs managed by Goodwill Industries and the Lord’s Place suggest that offenders returning to our community from jail are a greater challenge – reporting the following completion rates respectfully 3% and 29%.

All programs exceeded the most important outcome – recidivism¹. The Juvenile Reentry program reported a zero percent three year recidivism rate followed by Adult Drug Court’s (track 1) with 1.7%. The only program that had higher recidivism than targeted was the Civil Drug Court clients ordered to assessment only – meaning that they were not ordered to treatment and that 16% of these individuals were arrested and convicted within three years of being assessed. It is important to note that in some cases the key performance indicators may be influenced by factors outside of the control of individual programs; for example, the continued decline in crime may explain the decline in program participants served when compared to the last reporting period.

¹ **Recidivism:** Recidivism is defined as arrest and conviction after participant has exited programming. For delinquency drug court, recidivism is defined as arrest and adjudicated delinquent after participant has exited programming.

Palm Beach County
Board of County Commissioners



Mayor, **Shelley Vana**, District 3
Vice Mayor, **Mary Lou Berger**, District 5
Commissioner **Hal R. Valeche**, District 1
Commissioner **Paulette Burdick**, District 2
Commissioner **Steven L. Abrams**, District 4
Commissioner **Melissa McKinlay**, District 6
Commissioner **Priscilla Taylor**, District 7

Robert Weisman, County Administrator

Palm Beach County
Criminal Justice Commission



William Kramer, Chairman
Lee Waring, Vice Chairman
Dave Aronberg, Secretary
Gerald Richman, Treasurer